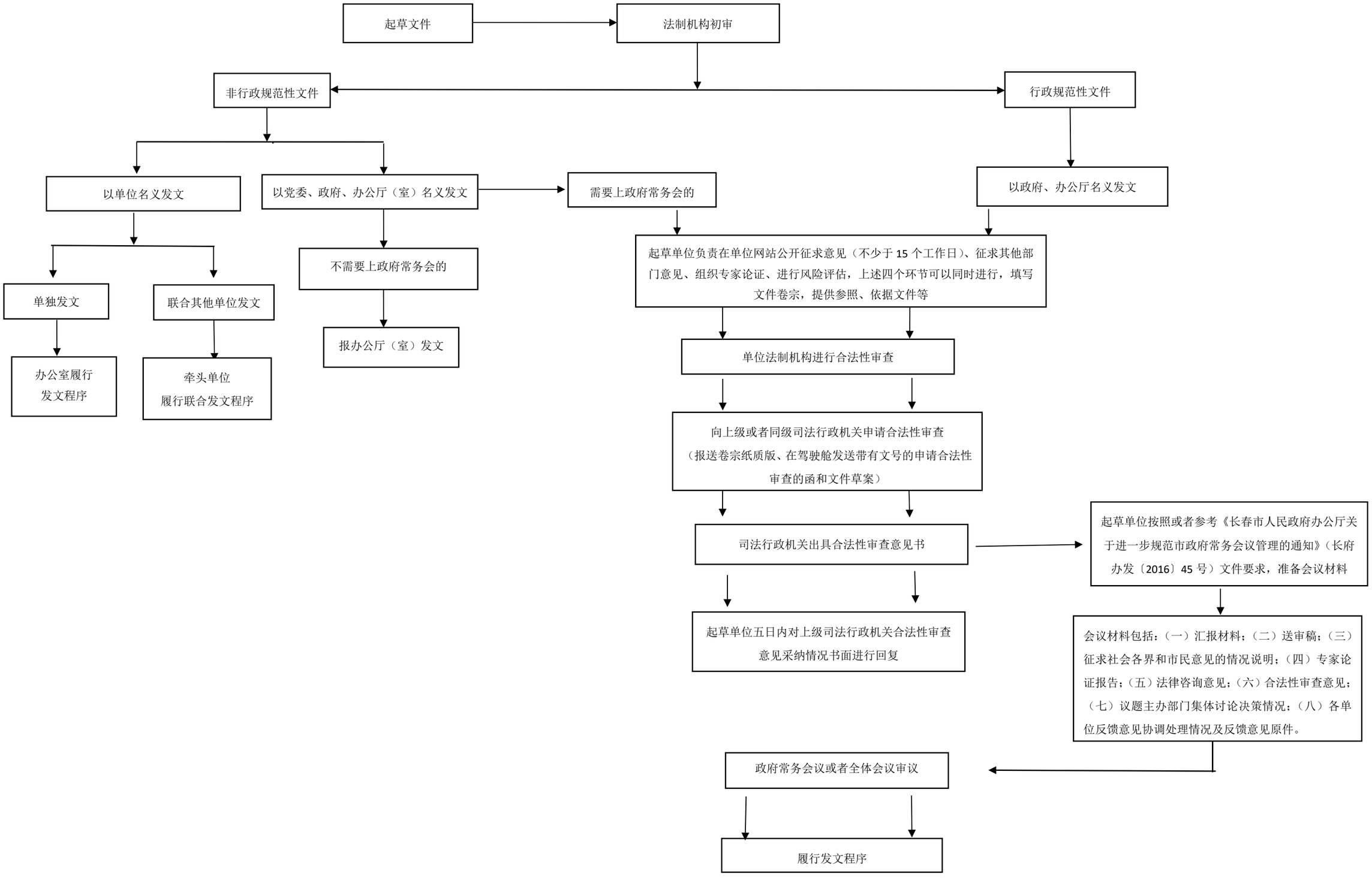行政规范性文件合法性审查流程图