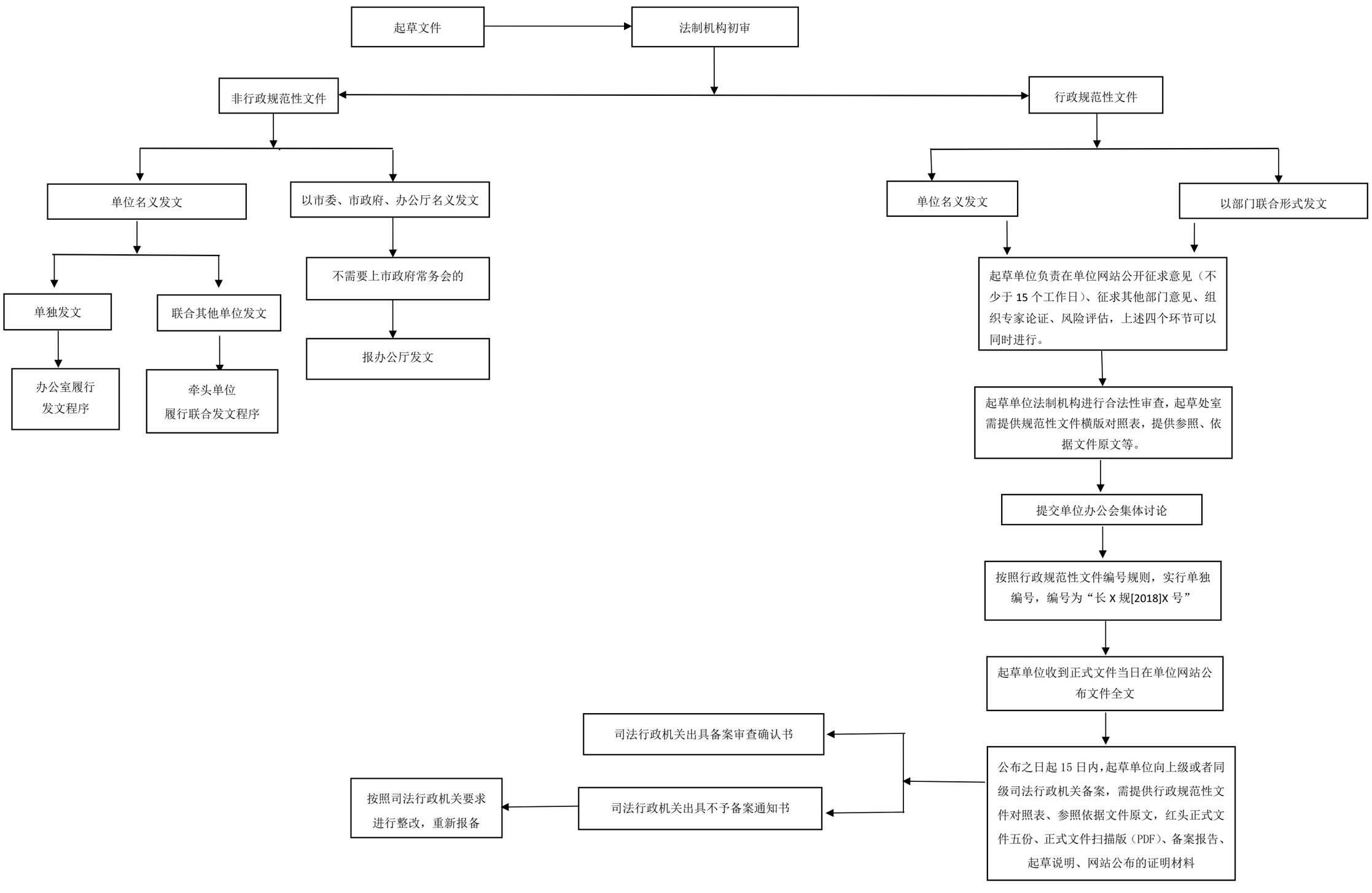行政规范性文件备案审查流程图